KEITH W. COOLEY DIRECTOR

#### **BARRIER FREE DESIGN BOARD**

BUREAU OF CONSTRUCTION CODES
Conference Room 3
2501 Woodlake Circle
Okemos, Michigan 48864

#### **AGENDA**

September 19, 2008 9:30 a.m.

#### 1. Call to Order and Determination of Quorum

Introduction of new board members.

- 2. Modifications to Agenda (Pages 1-2)
- 3. **Approval of Minutes July 18, 2008** (Pages 3-6)

#### 4. Other Business

• Election of 2009 Chairperson of the Barrier Free Design Board

The Chair of the Barrier Free Design Board also serves on the State Construction Code Commission in accordance with MCL125.1503a. The commission meets six (6) times per year and nominees for chair must be willing and able to attend these meetings.

- Letter to Mr. Jack Edington (Page 7-8)
- Approval of 2009 Meeting Schedule (Page 9)

Providing for Michigan's Safety in the Built Environment

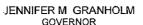
#### Barrier Free Design Board Meeting Agenda Page 2 September 19, 2008

#### 5. Exception Applications

- 01) 78958 Gavigan Residence Mason (Pages 10-22)
- 02) 79630 Brandywine Elementary School Berrien (Pages 23-28)
- 03) 79631 Brandywine High Middle School Berrien (Page 29-35)
- 04) 79933 Get Back Up, Inc. Wayne (Pages 36-49)
- 05) 80343 Saugatuck High School Allegan (50-56)
- 6. Remand None
- 7. Staff Report –
- 8. Public Comment
- 9. Next Meeting November 14, 2008

#### 10. Adjournment

"The meeting site is accessible, including handicapped parking. Individuals attending the meeting are requested to refrain from using heavily scented personal care products, in order to enhance accessibility for everyone. People with disabilities requiring additional accommodations in order to participate in the meeting should contact Margarita Torres at (517) 241-9328 at least 10 working days before the event."



## STATE OF MICHIGAN DEPARTMENT OF LABOR & ECONOMIC GROWTH

KEITH W. COOLEY DIRECTOR

## BARRIER FREE DESIGN BOARD DEPARTMENT OF LABOR AND ECONOMIC GROWTH

BUREAU OF CONSTRUCTION CODES Conference Room 3

2501 Woodlake Circle Okemos, Michigan 48864

#### **MINUTES**

July 18, 2008 9:30 a.m.

#### **MEMBERS PRESENT**

Mr. Donald Link, Vice Chairperson

Mr. Richard Brunvand

Mr. Daryl Domke

Mr. Roger Donaldson

Mr. Joseph Shelton

#### **MEMBERS ABSENT**

None

## MICHIGAN DEPARTMENT OF LABOR & ECONOMIC GROWTH PERS ONNEL ATTENDING

Ms. Beth Aben, Deputy Director, Bureau of Construction Codes

Mr. Irvin J. Poke, Chief, Plan Review Division

Mr. Todd Cordill, Assistant Chief, Plan Review Division

Ms. Usha Menon, Plan Reviewer, Plan Review Division

Ms. Margarita Torres, BFD Secretary, Plan Review Division

Providing for Michigan's Safety in the Built Environment

BUREAU OF CONSTRUCTION CODES P O BOX 30254 • LANSING, MICHIGAN 48909 Telephone (517) 241-9328 • Fax (517) 241-9308 www.michigan.gov/dleg Barrier Free Design Board Minutes Page 2 July 18, 2008

#### OTHERS IN ATTENDANCE

Mr. John Kirk

Mr. Matt Dubowski

#### 1. CALL TO ORDER AND DETERMINATION OF QUORUM

The meeting was called to order at 9:31 a.m. by Vice Chairperson Link. A quorum was determined present at that time.

#### 2. MODIFICATIONS TO AGENDA

None

#### 3. APPROVAL OF MINUTES

A **MOTION** was made by Board Member Domke and supported by Board Member Donaldson to correct two items from the May 16, 2008 minutes **MOTION CARRIED**.

#### 4. TABLED ITEMS

None

#### 5. <u>EXCEPTION APPLICATIONS</u>

- 01) 77258, Zion Evangelical Lutheran Church Washtenaw
- 02) 77581, Borgess Nursing Homes Kalamazoo
- 03) 77824, Area Wide OB-GYN-South Pavilion Kent
- 04) 78065, Spa be True Macomb

A **MOTION** was made by Board Member Donaldson and supported by Board Member Domke to adopt the reports of the Administrative Law Judge and the recommended decisions for the cases listed above. The board acknowledged the receipt of all materials submitted by the applicants **MOTION CARRIED.** 

Barrier Free Design Board Minutes Page 3 July 18, 2008

#### 05) 78841, Chenery Auditorium - Kalamazoo

A **MOTION** was made by Board Member Domke and supported by Board Member Donaldson to adopt the report of the Administrative Law Judge and the recommended decision **MOTION CARRIED.** 

#### 06) 79206, Prairie Elementary School - Lenawee

A **MOTION** was made by Board Member Domke and supported by Board Member Brunvand to adopt the report of the Administrative Law Judge and the recommended decision **MOTION CARRIED.** 

#### 07) 76738, Ryan Elementary School - Branch

A **MOTION** was made by Board Member Donaldson and supported by Board Member Shelton to adopt the report of the Administrative Law Judge and the recommended decision **MOTION CARRIED.** 

#### 6. **REMANDS**

No remands were received for further board action.

#### 7. <u>OTHER BUSINESS</u>

A **MOTION** was made by Board Member Brunvand and supported by Board Member Donaldson to send a letter of recognition to Mr. Jack Edington for his years of service as Chairman of the Barrier Free Design Board. **MOTION CARRIED.** 

#### 8. STAFF REPORT

Deputy Director Beth Aben reported on the following:

Henry Green has left the bureau and is officially retiring at the end of the year. He has accepted a position in Washington, D.C. with the National Institute of Building Sciences.

Barrier Free Design Board Minutes Page 4 July 18, 2008

Mr. Poke reported on the following:

Mr. Jack Edington, Mr. James Bogie and Dr. Robert Wittick received notifications that the Governor's Appointments Office has replaced them.

Mr. Joseph Shelton and Mr. Richard Brunvand have been re-appointed.

The training for new board members and code changes will be held in September and at that time the new building code books and the ANSI A117.1 Standard will be distributed.

#### 9. PUBLIC COMMENT

Mr. John Kirk from Kingscott and Associates commented on project number 78841, Chenery Auditorium. There is enough space for wheelchair acceptability in the front portion of the auditorium for a handicapped person and a companion. Reservations can be made if there is going to be a larger group.

#### 10. NEXT MEETING

September 19, 2008

#### 11. ADJOURNMENT

Vice Chairperson Link adjourned the meeting at approximately 10:05 a m.

		D .	
Approved:	·	_ Date:	
	Donald Link, Vice Chairperson		



JENNIFER M GRANHOLM GOVERNOR

## STATE OF MICHIGAN DEPARTMENT OF LABOR & ECONOMIC GROWTH LANSING

KEITH W. COOLEY DIRECTOR

August 20, 2008

Mr. Jack Edington 8225 W. Huron River Drive Dexter, MI 48130

Dear Jack:

I write this letter on behalf of the Barrier Free Design Board, that wishes to thank you for your dedication and service. You are a great advocate for assuring accessibility to facilities used by the public. The citizens of Michigan have been well served by your hard work, of which you should be proud.

Your tenure on the Barrier Free Design Board commenced in August 1992 and concluded after 16 years in July of 2008. Of those 16 years you only missed one meeting to attend a college graduation out of state. This speaks volumes for your commitment to the people of the state of Michigan.

Your service as chair of the board began in 1995 and lasted until 2008. As chair you served on the Construction Code Commission with the same admirable record of attendance. You also represented the Barrier Free Design Board on the 1993, 1996, 2000, 2003 and 2006 Michigan Building Code Update Committees, to insure that the construction standards in Michigan maintained the proper attention to the accessibility and utilization of buildings and facilities by persons with disabilities.

Providing for Michigan's Safety in the Built Environment

Mr. Jack Edington Page 2 August 20, 2008

The Barrier Free Design Board and the Bureau of Construction Codes thank you for your devotion and service to assure a safe and accessible built environment. We wish you all the best in your future endeavors and you are held in high esteem by all. It has been an honor to work with you.

Sincerely,

Irvin J. Poke, AIA, Chief Plan Review Division

IJP/mt

cc: Barrier Free Design Board

## MICHIGAN DEPARTMENT OF LABOR & ECONOMIC GROWTH Schedule of Meetings/Hearings

#### 2009

Bureau/Commission/Office: Bureau of Constr	ruction Codes
Board/Council/Commission: Barrier Free Des	ign Board
Address: 2501 Woodlake Circle	<b>Telephone:</b> (517) 241-9328
City: Okemos	Michigan Zip Code: 48864
Contact Person: Margarita Torres	<b>Date:</b> August 27, 2008

The meeting site is accessible, including handicapped parking. Individuals attending the meeting are requested to refrain from using heavily scented personal care products, in order to enhance accessibility for everyone. People with disabilities requiring additional accommodations in order to participate in the meeting should contact Denise Davis at (517) 241-9328 at least 10 work days before the event.



**Regular Meeting** 

The Division of Deafness will provide assistance in locating assistive listening devices or interpreters, with advance notice at (517) 373-1837.

**Special Meeting** 



**Rescheduled Meeting** 

	- <b>r</b>		
DATE	TIME	LOCATION	
January 9, 2009	9:30 am	Conference Room No. 3, Okemos Building; Okemos, Mi	
March 13, 2009	9:30 am	Conference Room No 3, Okemos Building; Okemos, MI	
May 8, 2009	9:30 am	Conference Room 3, Okemos Building; Okemos, MI	
July 10, 2009	9:30 am	Conference Room No. 3, Okemos Building; Okemos, MI	
September 11, 2009	9:30 am	Conference Room No. 3, Okemos Building; Okemos, MI	
November 13, 2009	9:30 am	Conference Room No. 3, Okemos Building; Okemos, MI	

The above is provided pursuant to Sections 4 and 5 of Act 267 of Public Acts of 1976, being Sections 15.264 and 15.265 of the Michigan Compiled Laws.

## , EXCEPTION APPLICATIONS 01, 78958

### STATE OF MICHIGAN STATE OFFICE OF ADMINISTRATIVE HEARINGS AND RULES

In the matter of Docket No. 2008-989

Gavigan Residence Agency No. 78958

302 E. Court Street
Ludington, MI Agency: Bureau of Construction Codes

Applicant

Case Type: Barrier Free Design Exception Request

Issued and entered
this /Z/day of August, 2008
by J. Andre Friedlis
Administrative Law Judge

#### REPORT OF THE ADMINISTRATIVE LAW JUDGE

#### PROCEDURAL FINDINGS

This is a proceeding held pursuant to the authority granted in Section 5 of 1966 PA 1, as amended, MCL 125.1351 et seq; 1972 PA 230, as amended MCL 125.1501 et seq; and 1969 PA 306, as amended, MCL 24.101 et seq.

The purpose of this review is to examine an application for exception from requirements contained in the Barrier Free Design Rules of the State Construction Code. A hearing was held August 11, 2008, in Lansing Michigan. Present were Leonard Gavigan, Attorney at Law, and Beverly Gavigan, Applicant's wife, representing the Applicant, and Usha Menon representing the Plan Review Division.

#### **ISSUES**

Should an exception be granted the Applicant from Sections 1105.1 and 1109.2 of the 2003 Michigan Building Code (MBC)?

Based on the testimony of Mr. and Mrs. Gavigan, Ms. Menon believed

Section 1104.3 of the MBC was not an issue.

#### **FINDINGS OF FACT**

Applicant Exhibit 2 is a photograph of the exterior of the Applicant's home and if the Board approves, the Applicant's office. This photo shows the 5 steps leading to the building entrance. This door is 4 feet above grade; the bottom of the steps is 6 feet from the front side walk. The lot measures 80 by 120 feet. The building was constructed over 100 years ago.

The Applicant requests permission to use a 206 square foot area on the first floor as his law office to give legal advice on probate, wills, and trust issues. He no longer goes to court but hopes to continue with a limited practice for perhaps 3 years. Approximately 2 clients per day come to his current office which will soon close because his partner is retiring. Attorney Gavigan has no employees and handles all appointments himself. He would be willing to meet with any person unable to come to his office at the client's home or other location.

No estimate was provided for adding a ramp or wheel chair lifting device to the front entrance. Once one enters the building, there will be a barrier free compliant hall way to the Attorney's office. A bathroom is available at the rear of the home but at 13 feet by 4 and ½ feet, it is too small to meet the turn around requirements of the code. No estimate was provided to enlarge this facility.

The Applicant will spend \$400 to \$500 to provide a hallway from the front door to the office.

#### CONCLUSIONS OF LAW

Act 1 of the Public Acts of 1966, as amended, states that the barrier free design requirements were created "to provide for the accessibility and utilization by physically limited persons of public facilities and facilities used by the public." The Barrier

Free Design Board is authorized by the Act to grant or deny requests for exceptions to any or all of the barrier free design requirements for a stated time period and upon stated conditions, and require alternatives when exceptions are granted.

An exception request is granted only when the Applicant demonstrates compelling need. The Applicant has the ultimate burden of proving that an exception should be granted. An exception is a special license to deviate from rules that have uniform applicability to all facilities. Compelling need may be present if the literal application of a specific barrier free design requirement would result in exceptional, practical difficulty to the Applicant or where compliance would not be economically, technologically, structurally, or administratively feasible.

Section 1105.1 of the MBC provides:

1105.1 Public entrances. In addition to accessible entrances required by Sections 1105.1.1 through 1105.1.6, at least 50 percent of all public entrances shall be accessible. (Exceptions omitted.)

Section 1109.2 of the MBC provides:

1109.2 Toilet and bathing facilities. Toilet rooms and bathing facilities shall be accessible. Where a floor level is not required to be connected by an accessible route, the only toilet rooms or bathing facilities provided within the facility shall not be located on the inaccessible floor. At least on of each type of fixture, element, control or dispenser in each accessible toilet room and bathing facility shall be accessible. (Exceptions omitted.)

Compelling need based on the limited use of the office and expected cost to provide building access, and bathroom remodeling has been presented to support the Applicant's exception request. Attorney Gavigan can easily meet with a client at their home or other accessible location. He has a limited number of clients and does his own secretarial work including appointments. The expense involved in providing building

access and a barrier free complaint bathroom is not justified based on the limited use and time for this proposed office.

#### RECOMMENDED DECISION

I recommend the Board grant the Applicant exceptions from Sections 1105.1 and 1109.2 of the MBC for access from grade level to the building entrance and the first floor bathroom.

As a condition to granting this exception, the Board's Final Order, issued after review of this recommendation, <u>shall</u> be displayed in a conspicuous public location of the building.

A party may file comments, clarifications or objections to this Report, including written arguments, with the Bureau of Construction Codes, P.O. Box 30254, Lansing, Michigan 48909, Attention: Irvin Poke.

J. Andre Friedlis

Administrative Law Judge

#### PROOF OF SERVICE

I hereby state, to the best of my knowledge, information and belief, that a copy of the foregoing document was served upon all parties and/or attorneys of record in this matter by Inter-Departmental mail to those parties employed by the State of Michigan and by UPS/Next Day Air, facsimile, and/or by mailing same to them via first class mail and/or certified mail, return receipt requested, at their respective addresses as disclosed by the file on the 12 day of August, 2008.

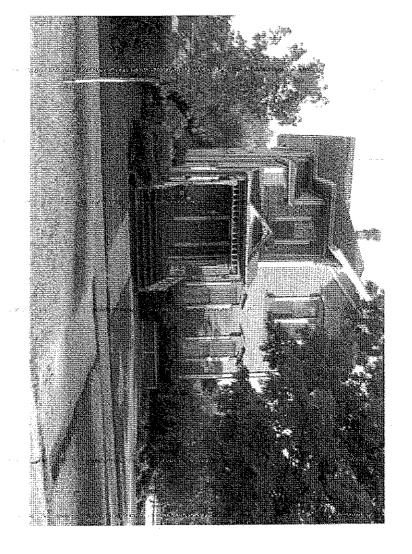
Genevieve Williams

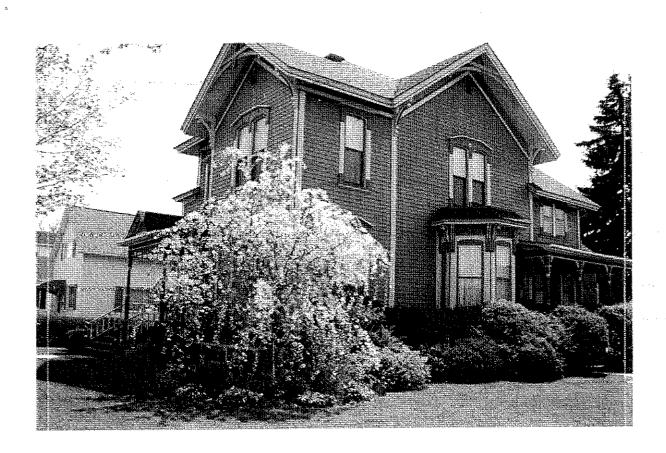
State Office of Administrative Hearings and Rules

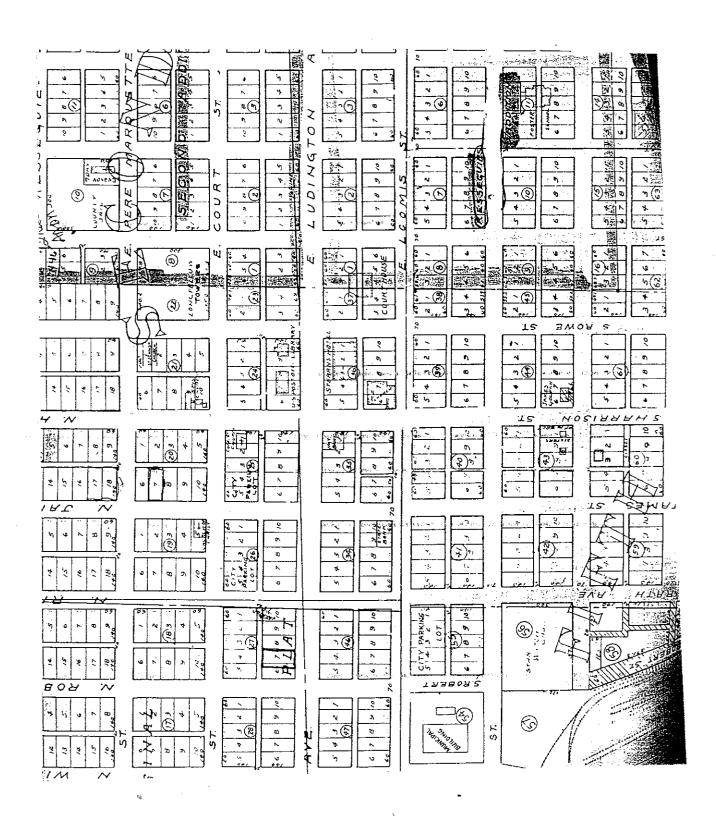
Irvin Poke State of Michigan BCC Plan Review Division 2501 Woodlake Circle Okemos, MI 48864

John T Healy City of Ludington 400 S. Harrison Street Ludington, MI 49431

Leonard J Gavigan Gavigan Residence 302 E Court Street Ludington, MI 49431







Liber/Page: Liber/Page: 2,009 SEV: 2,008 SEV: Prev Class: 401 Cur Class: 401 LUDINGTON — Most Recent Sale Information— 96,700 96,700 Taxable: ≤ Sale on: Sale on: PRE: 50.0000 % Transfer date: Transfer %: Taxable: 49431 42,422 42,422 0 ₫ ₫, JUL 15 2008 0 Owner's Name: GAVIGAN BEVERLY J TRUST ORIGINAL PLAT LOT 2 & W 24.1 FT OF LOT 1 BLOCK 23. School: 53040 LUDINGTON AREA SCHOOLS Created; **LUDINGTON MI 49431** 302 E COURT ST

302 E COURT ST

Gov Unit: CITY OF LUDINGTON

Parcel: 051-225-087-00

Property Address:

#### GAVIGAN, ANDERSON & ANDREWS

Leonard J. Gavigan Roger H. Anderson Robert D. Andrews

Attorneys at Law 405 East Ludington Avenue Ludington, Michigan 49431

Telephone 231-843-2548 FAX 231-843-9290

July 10, 2008

PLAN REVIEW DIVISION Department of Labor & Economic Growth Bureau of Construction Codes P.O. Box 30254 Lnsing, MI 48909

HH 1 & 200%

Project No:

Arch. Project Number No

Facility Name: City/Twp/Village Date Received:

78958-Mason

N/A

Gavigan Residence

Ludington 4/30/08

Ladies or Gentlemen:

Enclosed is a site layout plan showing the building and the property lines, sidewalks and/or streets adjacent to the property involved.

When you forwarded a letter on June 18, probably because the postal department did not deliver it, I was obviously unaware of the content. We use PO Box 896 for our mail and your letter was addressed to 302 E. Court Street.

Incidentally, I also enclose a small portion of the plat upon which our lot is located. You may notice that Court and Rowe streets, both of which are 70 feet wide, do not indicate the location of any sidewalks - which do exist and we have noted on our site layout plan.

In addition to the above, I was hospitalized both in May and June, for 2-3 days, on each occasion, in Mercy Hosital in Muskegon.

Yours very truly

Leonard J. Gavigan

PO Box 896

residence - 302 E. Court Street, Ludington

LJG/m encls

> P.S. The real estate is in my wife's trust - and she is leasing to me whatever portion I require for office use.

78958

#### GAVIGAN, ANDERSON & ANDREWS

Leonard J Gavigan Roger H. Anderson Robert D Andrews Attorneys at Law 405 East Ludington Avenue Ludington, Michigan 49431

Telephone 231-843-2548 FAX 231-843-9290

April 23, 2008

Michigan Department of Labor & Economic Growth Bureau of Construction Codes/Plan Review Division P.O Box 30255 Lansing, MI 48909

Ladies or Gentlemen:

Enclosed please find an application for a Barrier Free Design Rule Exception - together with a \$300.00 application fee. It applies to a portion of the residence located at 302 E. Court Street, in Ludington (Mason County). I also enclose a drawing (sketch A) which reveals the northerly entry portion of the property involved. I should like to use the office area for the practice of law. I am in my 51st year of law practice. I have no employees, and I do not need and have not had a secretary from some 10 years. The property is located in an area zoned limited commercial and thus no special land use permit is required.

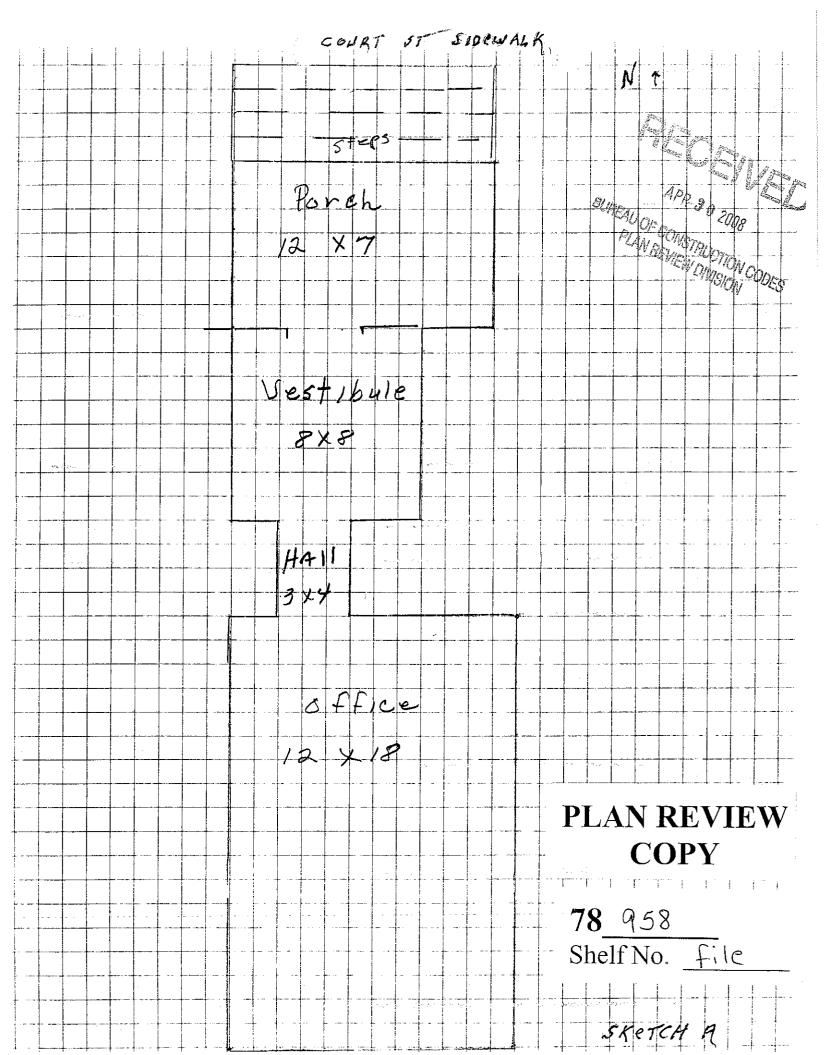
There will be no construction. Upon entering the home from east Court street, there are several steps to ascend to the front porch of the residence. Upon entry, there is an  $8 \times 8$  vestibule and an alteration will be required through a  $3 \times 4$  (which will be altered) closet area directly to a door already in the room that (if my application is approved) I would utilize as an office.

There is also enclosed a sketch B which reveals the floor plan of the entire downstairs area in the home from the vestibule extending back to the bathroom which is wheelchair accessible. I rarely have ever had handicapped individuals visit my office and, if they wish to consult with me, I will travel to their residence. There is also a room from the point of entry to a living room which can be used as a waiting room. My appointments will be sufficiently far apart so that the waiting room will be used on very few occasions, if any My partner, Mr. Anderson, owns the building in which I lease and he is about to terminate full-time practice. I will thus no longer have office facilities available in this present location

If you require any additional information, please advise.

Yours very truly,

Leonard J. Gavigan 302 E. Court St., PO Box 896 Ludington, MI 49431-0896 LJG encls





APR 30 2008

#### Application for Barrier Free Design Rule Exception

Michigan Department of Labor & Economic Growth Bureau of Construction Codes / Plan Revie

BUREAU OF COMPTRUCTION CODES PO Box 30255, Lansing, MI 4890 517-241-9328 www.michigan.gov/bcc

78 958

April

PLAN REVIEW DIVISION

BCC-201 (Rev. 12/06) Front

Application Fee: \$300.00		***					
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Is a Temporary Exception Requested?	☑ No ☐ Yes	PERIOD OF T	IME REQUEST	ED? USE GR	OUP	CONSTRUCTION TYPE	
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Michigan Building Code Section(s)	1104.1	•					
Reason for Non-Compliance	1104.3		•				
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JOHN T. HEALY	CIT	Y OF LUD				843-2956	
ADDRESS	CITY		ZIP CODE		i	FAX NUMBER (Include Area Code) 231-845-1146	
400 S. HARRISON ST.	LUI	DINGTON		49431	231-	-845-1140	
BUILDING OFFICIAL SIGNATURE (Must be an original	signature)						
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Leonard J. Gavigan	n a						
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302 E. Court St.	Ludington	MI	1	49431	1/231	) 843-25480fc	
I certify the proposed work is authorized by State of Michigan and all information submi	the owner of record I a	gree to conformest of my know	m to all appl ledge.	icable laws of	the I	) 843 - 9290	
APPLICANT SIGNATURE (Must be an original signate)			Elitaria en	DATE			

\*This information is confidential. Disclosure of confidential information is protected by the Federal Privacy Act

# 5. EXCEPTION APPLICATIONS 02, 79630

## STATE OF MICHIGAN STATE OFFICE OF ADMINISTRATIVE HEARINGS AND RULES

In the matter of

Docket No.

2008-722

Brandywine Elementary School

Agency No.

79630

2428 S. 13th Street Niles, MI,

Applicant

Agency:

**Bureau of Construction** 

Codes

Case Type:

Barrier Free Design

**Exception Request** 

La Com Vine

JUL 1 1 2008

BUREAU OF CONSTRUCTION CODES
PLAN REVIEW DIVISION

Issued and entered this /// day of July, 2008 by J. Andre Friedlis Administrative Law Judge

#### REPORT OF THE ADMINISTRATIVE LAW JUDGE

#### **PROCEDURAL FINDINGS**

This is a proceeding held pursuant to the authority granted in Section 5 of 1966 PA 1, as amended, MCL 125.1351 *et seq*; 1972 PA 230, as amended MCL 125.1501 *et seq*; and 1969 PA 306, as amended, MCL 24.101 *et seq*.

The purpose of this review is to examine an application for exception from requirements contained in the Barrier Free Design Rules of the State Construction Code. A hearing was held on July 1, 2008, at the State Office of Administrative Hearings and Rules, Ottawa Building, 2<sup>nd</sup> Floor, 611 West Ottawa, Lansing, Michigan. Present were Matt Douhan, Project Architect and Richard Hebard, Principle Architect representing the Applicant. James Greene represented the Plan Review Division.

#### **ISSUE**

Should an exception be granted from Section 604 3 of the 1998 ICC/ANSI A 117.1 Code?

#### **FINDINGS OF FACT**

The Applicant will actually comply with Section 604.3 based on Exception 4 to Section 1109.2 of the 2003 Michigan Building Code. During the prehearing conference with Mr. Greene it became obvious that compliance will be achieved.

The Applicant is adding a toilet room to serve an addition consisting of a music room and an art class room connected via a corridor to the main building. This toilet room is in excess of the toilet facility number required by the plumbing code. This bathroom will not be designated for staff use only. Accordingly, staff and students may use this bathroom.

#### **CONCLUSIONS OF LAW**

Section 1109.2 and Exception 4 provide:

1109.2 Toilet and bathing facilities. Toilet rooms and bathing facilities shall be accessible. Where a floor level is not required to be connected by an accessible route, the only toilet rooms or bathing facilities provided within the facility shall not be located on the inaccessible floor. At least 1 of each type of fixture, element, control, or dispenser in each accessible toilet room and bathing facility shall be accessible.

#### Exception 4:

Toilet room fixtures that are in excess of those required by the plumbing code and that are designated for use by children in day care and primary school occupancies.

The parties agreed that the exception applied to the bathroom at issue.

Accordingly, no exception is needed.

#### **RECOMMENDED DECISION**

I recommend the Board acknowledge the Applicant's compliance with Section 604.3 of the 1998 ICC/ANSI A 117.1 and 1109.2 of the Michigan Building Code and dismiss the Applicant's exception request.

A party may file comments, clarifications or objections to this Report, including written arguments, with the Bureau of Construction Codes, P.O. Box 30254, Lansing, Michigan 48909, Attention: Irvin Poke.

Andre Friedlis

Administrative Law Judge

#### **PROOF OF SERVICE**

I hereby state, to the best of my knowledge, information and belief, that a copy of the foregoing document was served upon all parties and/or attorneys of record in this matter by Inter-Departmental mail to those parties employed by the State of Michigan and by UPS/Next Day Air, facsimile, and/or by mailing same to them via first class mail and/or certified mail, return receipt requested, at their respective addresses as disclosed by the file on the 10 1 day of July, 2008.

Genevieve Williams

State Office of Administrative Hearings and Rules

Irvin Poke State of Michigan BCC Plan Review Division 2501 Woodlake Circle Okemos, MI 48864

Richard D. Hebard Hebard & Hebard Architects, Inc. 107 N. Eddy Street South Bend, IN 46617

Todd Cordill
Bureau of Construction Codes
Plan Review Division
2501 Woodlake Circle
Okemos, MI 48864



## RECEIVED

MAY 1 5 2008

BUREAU OF CONSTRUCTION CODES
PLAN REVIEW DIVISION

## EXHIBIT 'A' EXPLAINATION FOR REQUEST – APPLICATION FOR BARRIER FREE DESIGN RULE EXCEPTION

### BRANDYWINE ELEMENTARY SCHOOL. STATE OF MICHIGAN PROJ. NO.: 74748 - BERRIEN

The Non-Compliant fixture is a staff toilet provided to supplement three existing unisex single-user staff toilets that meet the accessibility provisions of the 2003 Michigan Building Code

The toilet is Non-Compliant because a sink is located within the water closet clearance as required by Section 604.3.1 and Fig. 604.3.1

We request an exception be granted for the following reasons:

- 1. A unisex single-user toilet meeting the requirements of Section 604.3 is located less than 90 feet from the non-compliant toilet
- Our interpretation of the Michigan Building Code Section 1109.2 was that this single-user toilet room was a part of a cluster of toilets containing fixtures in excess of the minimum required number of plumbing fixtures and met the requirements of Exception No. 4.
- A complete design review was performed by the Michigan Bureau of Construction Codes and a permit issued based upon the drawings we submitted. The toilet room was built per the State approved plans.
- The toilet was not requested by the Owner or required code. The toilet was provided for the convenience of the Music and Art teachers.
- 5. Masonry walls that were specified for this room have already been constructed and all plumbing has been roughed in.

## Application for Barrier Free Design Rule Exception

MAY 1 5 2008

Michigan Department of Labor & Economic Growth Bureau of Construction Codes / Plan Review Div P.O. Box 30255, Lansing, MI 48909

517-241-9328

BUREAU OF CONSTRUCTION CODES PLAN REVIEW DIVISION
Application Fee: \$300.00

www.michigan.gov/bcc

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The Barrier Free Design Board has no authority over the federal standards contained in the Americans with Disabilities Act of 1990, 42 U.S.C. 12204.

Note: The applicant is responsible for all fees applicable to this application.

FACILITY INFORMATION						COS. E. Otto Elementora resulta			
FACILITY NAME	A.C. 200 A.C. 100 A.C		where the later	STREET / SITI	E ADDRES	S	15.8 - 11 F2 1 - 2 1 - 7		
Brandywine Elementary School				2428 S.	13th S	treet			
NAME OF CITY, VILLAGE OR TOWNSHIP IN WHICH	FACILITY IS LOCATED				COUNT	Y		No.	
☐City ☐ Village ☑ Towns	hip Of: Nile	es			Berri	en			
Estimated Project Cost \$ 3,000,00						f Complian		000.000	
BUILDING PERMIT (To be completed by	the administrative	authority	responsibl	e for issuing	the build	ling permit fo	r this proje	ect)	
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Is a Temporary Exception Requested	2 7 No 1	Yes	PERIOD OF	TIME REQUES	STED?	USE GROUP		CONSTRUCTION TYPE	
						E		ll-B	
Project Does Not Comply With Barrie	r Free Design F	Requireme	ents As Fo	ollows:					
Michigan Building Code Section(s)	1998	rice	ELAN	ISI A	117.	1			
Section 604.3 - "Clearance (aroui			7	_		•			
Reason for Non-Compliance		-,							
See Exhibits A, B, and C attached	d.								
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PROJECT ARCHITECT/ENGINEER (WI	ien professional s								
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Richard D. Hebard, R.A.		34983				rd & Heba			
ADDRESS	CITY		STATE		ZIP COD			IE NUMBER (Include Area Code)	
107 North Eddy St.	South Bend		IN		46617	7	(574) 2	234-8907	
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Richard D. Hebard, R.A.	CITY	пераго		rd Archite				ENIMPED (Include Acceptance	
107 North Eddy St.	South Bend		IN		46617			E NUMBER (Include Area Code)	
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I certify the proposed work is authorized by the owner of record I agree state of Michigan and all information submitted is accurate to the best of				rm to all appi vledge	tu ali aboucable laws bi me				
APPLICANT SIGNATURE (Must be amoriginal signature	/ /			DATE					
Time 2 1 1-08									

# 5. EXCEPTION APPLICATIONS 03. 79631

## STATE OF MICHIGAN STATE OFFICE OF ADMINISTRATIVE HEARINGS AND RULES

In the matter of

Docket No.

2008-724

**Brandywine High Middle School** 

Agency No.

79631

1700 Bell Road Niles, MI,

Applicant

Agency:

**Bureau of Construction** 

Codes

Case Type:

Barrier Free Design

**Exception Request** 

101 1 1 2008

BUREAU OF CONSTRUCTION CODES
PLAN REVIEW DIVISION

Issued and entered this /// day of July, 2008 by J. Andre Friedlis Administrative Law Judge

#### REPORT OF THE ADMINISTRATIVE LAW JUDGE

#### **PROCEDURAL FINDINGS**

This is a proceeding held pursuant to the authority granted in Section 5 of 1966 PA 1, as amended, MCL 125.1351 et seq; 1972 PA 230, as amended MCL 125.1501 et seq; and 1969 PA 306, as amended, MCL 24 101 et seq.

The purpose of this review is to examine an application for exception from requirements contained in the Barrier Free Design Rules of the State Construction Code. A hearing was held on July 1, 2008, at the State Office of Administrative Hearings and Rules, Ottawa Building, 2<sup>nd</sup> Floor, 611 West Ottawa, Lansing, Michigan. Present were Matt Douhan, Project Architect and Richard Hebard, Principle Architect representing the Applicant. James Greene represented the Plan Review Division.

#### <u>ISSUE</u>

Should an exception be granted from Section 1109.2 of the 2003 Michigan Building Code?

#### FINDINGS OF FACT

The Applicant obtained a building permit in October or November 2007 to renovate an existing choir room and girls' locker rooms. As part of this work, a bathroom was constructed in the coaches' office. This entire project is expected to cost 2 and ½ million dollars. The coaches' office and bathroom will cost approximately \$30,000.

Although the plans were approved as submitted, during an interim inspection, the inspector observed that the lavatory and water closet overlap the required 60 inch clearance measurement. Unfortunately, the block walls are already in place. In addition, the plumbing has already been installed in the south wall to feed the fixtures on the east wall.

The only way to pick up the necessary space would be to expand the east wall 3 and ½ feet east. This would cost approximately \$12,000 and include moving the wall and relocating the plumbing lines already in place in the south wall. Moving the wall would reduce the coaches' office from 150 square feet to 120 square feet. Three lockers would be lost leaving only two. This office is used by up to 5 coaches and at most two coaches at any one time. These are female coaches to work with girls' teams. Approximately 25 feet away from this bathroom is a completely barrier free bathroom in the girls' locker room.

#### **CONCLUSIONS OF LAW**

Act 1 of the Public Acts of 1966, as amended, states that the barrier free

design requirements were created "to provide for the accessibility and utilization by physically limited persons of public facilities and facilities used by the public." The Barrier Free Design Board is authorized by the Act to grant or deny requests for exceptions to any or all of the barrier free design requirements for a stated time period and upon stated conditions, and require alternatives when exceptions are granted.

An exception request is granted only when the Applicant demonstrates compelling need. The Applicant has the ultimate burden of proving that an exception should be granted. An exception is a special license to deviate from rules that have uniform applicability to all facilities. Compelling need may be present if the literal application of a specific barrier free design requirement would result in exceptional, practical difficulty to the Applicant or where compliance would not be economically, technologically, structurally, or administratively feasible.

Section 1109.2 provides:

1109.2 Toilet and bathing facilities. Toilet rooms and bathing facilities shall be accessible. Where a floor level is not required to be connected by an accessible route, the only toilet rooms or bathing facilities provided within the facility shall not be located on the inaccessible floor. At least 1 of each type of fixture, element, control, or dispenser in each accessible toilet room and bathing facility shall be accessible. (Exceptions omitted.)

Compelling need has been presented. The Applicant relied on the approval of the submitted plans which placed the lavatory and water closet in the positions now discovered to be in violation. Moreover, costs associated with moving an existing wall and plumbing lines will be substantial at \$12,000 for a school system. There will also be limited use of this bathroom by up to 5 female-coaches. At most two will be in the office at

any one time. Any of these coaches can also use a fully compliant bathroom 25 feet away in the girls' locker room.

Discovery of this issue came soon enough in construction to allow other bathrooms to be constructed with proper clearances.

#### RECOMMENDED DECISION

I recommend the Board grant the Applicant's request for exception from Section 1109.2 of the 2003 Michigan Building Code.

As a condition to granting this exception, the Board's Final Order, issued after review of this recommendation, <u>shall</u> be displayed in a conspicuous public location of the building.

A party may file comments, clarifications or objections to this Report, including written arguments, with the Bureau of Construction Codes, P.O. Box 30254, Lansing, Michigan 48909, Attention: Irvin Poke.

J. Andre Friedlis

Administrative Law Judge

#### **PROOF OF SERVICE**

Genevieve Williams

State Office of Administrative Hearings and Rules

Irvin Poke State of Michigan BCC Plan Review Division 2501 Woodlake Circle Okemos, MI 48864

Richard D. Hebard Hebard & Hebard Architects, Inc. 107 N Eddy Street South Bend, IN 46617

Todd Cordill Bureau of Construction Codes Plan Review Division 2501 Woodlake Circle Okemos, MI 48864





MAY 1 5 2008

BUREAU OF CONSTRUCTION CODES
PLAN REVIEW DIVISION

## EXHIBIT 'A' EXPLAINATION FOR REQUEST – APPLICATION FOR BARRIER FREE DESIGN RULE EXCEPTION

#### BRANDYWINE JR/SR HIGH SCHOOL STATE OF MICHIGAN PROJ. NO.: 74749 – BERRIEN

The toilet that has been issued a "Notice of Code Violation" is a private toilet provided for the members of the High School Girl's coaching and P.E. staff. It is only accessible through a staff office located within the Girl's locker room.

The toilet is Non-Compliant because a sink is located within the water closet clearance as required by Section 604.3.1 and Fig. 604.3.1.

We request an exception be granted for the following reasons:

- 1. The locker room has been designed with a fully accessible toilet stall meeting Section 604.
- Our interpretation of the Michigan Building Code Section 1109.2 was that this single-user toilet room was a part of a cluster of toilets containing fixtures in excess of the minimum required number of plumbing fixtures and met the requirements of Exception No. 4.
- 3. A complete design review was performed by the Michigan Bureau of Construction Codes and a permit issued based upon the drawings we submitted. The toilet room was built per the State approved plans.
- 4. Masonry walls that were specified for this room have already been constructed and all plumbing has been roughed in.

## Application for Barrier Free Design Rule Exception Michigan Department of Labor & Economic Growth

Bureau of Construction Codes / Plan Review Divi P.O. Box 30255, Lansing, MI 48909

517-241-9328

MAY 1 5 2008

BUREAU OF CONSTRUCTION CODES PLAN REVIEW DIVISION
Application Fee: \$300.00

79 631 www.michigan.gov/bcc

Authority:	1966 PA 1	The Department of Labor and Economic Growth will not discriminate against any individual or group because of race, sex religion,
Completion:	Mandatory	age, national origin, color, marital status disability or political beliefs. If you need help with reading writing hearing etc. under the
Penalty:	Exception will not be granted	Americans with Disabilities Act, you may make your needs known to this agency.

The Barrier Free Design Board has no authority over the federal standards contained in the Americans with Disabilities Act of 1990, 42 USC 12204

Note: The applicant is responsible for all fees applicable to this application.

FACILITY INFORMATION  FACILITY NAME				STREET / SITI					
Brandywine Junior/Senior High School					1700 Bell Road				
NAME OF CITY, VILLAGE OR TOWNSHIP IN WHICH FACILITY IS LOCATED					COUNT			<del></del>	
☐City ☐Village ☑ Towns	hip Of: <u>Nil</u>	es			Berr	ien			
Estimated Project Cost \$ 3,000,00	00 00			Estimated	ated Cost of Compliance \$4,700,00				
BUILDING PERMIT (To be completed by the administrative authority responsible for issuing the building permit for this project)							ect)		
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Project Does Not Comply With Barrie	er Free Design F	Requireme	ents As Fo	ollows:					
Michigan Building Code Section(s) 2003 MBC, SECTION 1109, 2 - ACCESSIBLE Section 604.3 - "Glearance (around water closet)" TOILET AND BATHING FACILITIES Reason for Non-Compliance See Exhibits A, B, C, D, E and F attached									
NAME ENFORCING AGENCY CT				TATE OF	MICE	HGAN	TELEPHON	NE NUMBER (Include Area Code)	
TODO CORDILL, NCAP	B								
ADDRESS			ing		MICHIGAN tion Codes zip code 4391/2		FAX NUMBER (Include Area Code)		
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PROJECT ARCHITECT // ENGINEER (WI	nen professional s	envices are	e required l	oy code or la	iw)				
Richard D. Hebard, R.A.		34983	LICENSE NUA	BER			TELEPHONE NUMBER (Include Area Code) (574) 234-8908  CONSTRUCTION TYPE II-B  CONSTRUCTION TYPE II-B  ACCESSIBLE  FACILITIES  TELEPHONE NUMBER (Include Area Code) (517)241-9328  bard Architects, Inc.  TELEPHONE NUMBER (Include Area Code) (574) 234-8907		
ADDRESS	CITY	<u> </u>	STATE		ZIP CODE		•		
107 North Eddy Street	South Bend		IN		4661	7	(574) 2	:34-8907	
APPLICANT (Note: All correspondence w	ill be sent to this	address)							
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certify the proposed work is authorized by the owner of record. I agree to conform State of Michigan and all information submitted is accurate to the best of my knowle					icable la	aws of the			
APPLICANT SIGNATURE (Must be an original signature)						5-14-0	Z		

## STATE OF MICHIGAN STATE OFFICE OF ADMINISTRATIVE HEARINGS AND RULES

In the matter of	Docket No.	2008-986
Get Back Up Inc. 12305 Dexter AUG 1 3 20 Detroit, MI	Agency No.	79933
BUREAU OF CONSTRUCT Applicant PLAN REVIEWER		Bureau of Construction Codes
	/ Case Type:	Barrier Free Design Exception Request

Issued and entered this Administrative Law Judge

#### REPORT OF THE ADMINISTRATIVE LAW JUDGE

#### PROCEDURAL FINDINGS

This is a proceeding held pursuant to the authority granted in Section 5 of 1966 PA 1, as amended, MCL 125.1351 et seq; 1972 PA 230, as amended MCL 125.1501 et seq; and 1969 PA 306, as amended, MCL 24.101 et seq.

The purpose of this review is to examine an application for exception from requirements contained in the Barrier Free Design Rules of the State Construction Code. A hearing was held on August 11, 2008, in Lansing Michigan. Present were Attorneys Paul Novak and Haran C. Rashes, representing the Applicant; Ed Ozeir, Consultant and Contractor, and Usha Menon representing the Plan Review Division.

At the conclusion of the hearing, the Applicant filed Proposed Findings of Fact and Conclusions of Law. For the most part I have adopted these proposals.

# <u>ISSUES</u>

Should the Applicant be granted a five year time exception from Section 1104.4 of the 2003 Michigan Building Code (MBC)?

At the outset of the hearing, Ms. Menon stated that Section 1103.1 of the MBC may be deleted from consideration.

# FINDINGS OF FACT

The Applicant has completed renovation of the interior of a building constructed in the 1920's and formerly used a middle school for the Detroit Public Schools. A building permit was issued in October 2007; work has been completed at a cost of \$400,000. This building is in the Russell Woods Historic District. The Applicant expects to open in another month with a temporary certificate of occupancy.

This building has three levels. The first floor has 16,000 square feet; the second and third 6000 square feet each. The second floor is 12 feet above the first and the third is 11 feet above the second. As a result of the renovation work, the first floor satisfies all barrier free design requirements.

The building is owned by Dr. William Taylor. The goal is to use the building as a "comprehensive Residential Substance Abuse Treatment Facility ...." (Page 2 of Applicant's Proposed Findings of Fact.) Ten to 15 staff members plus cooking staff will work in this building assisting up to 150 individuals needing substance abuse treatment. There will be 45 beds per floor with the kitchen, eating area, and group meeting areas on the first floor. There will also be rooms on each floor where residents may watch television and participate in group meetings. All wheel chair users who need substance abuse treatment and staff wheel chair users may receive treatment and work on the accessible

first floor. There is no requirement that either a resident or staff member go to the second or third floors. Duplicate facilities have been provided.

The Applicant estimates an exterior elevator will cost approximately \$300,000. Since this building is in a historic district, the Applicant must first file and receive approval to add an exterior elevator from the local Historic District Commission. As a part of this expenditure, the Applicant will have to make interior structural modifications to the second and third floor bathrooms to achieve compliance with the barrier free requirements. These changes would cause the loss of up to 16 beds for both floors.

The Applicant estimates it will cost approximately \$400,000 per year to operate this facility. Adding an interior elevator would cost more because more interior changes would be needed.

The Applicant requests a 5 year time exception to raise the money needed for adding an exterior elevator and providing second and third floor barrier free bathrooms.

Applicant Exhibit B is a proposal to make the changes described above.

# **CONCLUSIONS OF LAW**

Act 1 of the Public Acts of 1966, as amended, states that the barrier free design requirements were created "to provide for the accessibility and utilization by physically limited persons of public facilities and facilities used by the public." The Barrier Free Design Board is authorized by the Act to grant or deny requests for exceptions to any or all of the barrier free design requirements for a stated time period and upon stated conditions, and require alternatives when exceptions are granted.

An exception request is granted only when the Applicant demonstrates compelling need. The Applicant has the ultimate burden of proving that an exception

should be granted. An exception is a special license to deviate from rules that have uniform applicability to all facilities. Compelling need may be present if the literal application of a specific barrier free design requirement would result in exceptional, practical difficulty to the Applicant or where compliance would not be economically, technologically, structurally, or administratively feasible.

Section 1104.4 of the MBC provides:

**1104.4 Multilevel buildings and facilities.** At least one accessible route shall connect each accessible level, including mezzanines, in multilevel buildings and facilities.

Compelling need based on cost, substantial structural modifications, and duplicate facilities has been presented to support the Applicant's exception request. A person with a disability can take part in all substance abuse treatment on the accessible first floor. A staff member who is unable to reach the second or third floors may engage in all support functions on the first floor as well.

Having spent \$400,000 to renovate the building including making the first floor completely barrier free and needing an estimated \$400,000 per year to operate the facility, the Applicant needs time to raise additional resources.

### RECOMMENDED DECISION

I recommend the Board grant the Applicant a five year time exception from Section 1104.4 of the MBC to provide an exterior elevator and barrier free bathroom facilities on the second and third floors.

As a condition to granting this exception, the Board's Final Order, issued after review of this recommendation, <u>shall</u> be displayed in a conspicuous public location of the

building.

As a condition to granting this time exception, the owner <u>shall</u> submit, within 60 days from the Board's Final Order issued after review of this recommendation, a plan/proposal detailing how compliance will be achieved within the time exception period. This plan/proposal must show or state that it is technically and structurally feasible to meet the applicable Barrier Free Design Rules.

A party may file comments, clarifications or objections to this Report, including written arguments, with the Bureau of Construction Codes, P.O. Box 30254, Lansing, Michigan 48909, Attention: Irvin Poke.

J. Andre Friedlis

Administrative Law Judge

# **PROOF OF SERVICE**

I hereby state, to the best of my knowledge, information and belief, that a copy of the foregoing document was served upon all parties and/or attorneys of record in this matter by Inter-Departmental mail to those parties employed by the State of Michigan and by UPS/Next Day Air, facsimile, and/or by mailing same to them via first class mail and/or certified mail, return receipt requested, at their respective addresses as disclosed by the file on the Later day of August, 2008.

Genevieve Williams

State Office of Administrative Hearings and Rules

Daljit Benipal City of Detroit Buildings and Safety ENg 2 Woodward Ave Suite 411 Detroit, MI 48226

Haran Rashes Clark Hill, PLC 212 East Grand River Ave Lansing, MI 48906

Irvin Poke State of Michigan BCC Plan Review Division 2501 Woodlake Circle Okemos, MI 48864

Paul Novak Clark Hill PLC 212 E Grand River Ave Lansing, MI 48906

William L Taylor Get Back Up Inc 40421 Village Wood Rd Novi, MI 48375



Mustang Construction, Inc 44015 Settlers Creek Novi, MI, 48375 (734) 266 - 9250 Date:

8/7/2008

Proposal Number: Project Location: 1065 Detroit, MI PETITIONER'S
EXHIBIT

# Proposal

Company	Get Back Up, Inc.	Street 12305 Dexter
Representative	Dr. William L. Taylor	City Detroit
Phone	(734) 729 3690	<b>Zip</b> 48235
Cell	ļ .	FAX

This is a proposal to provide labor and material to perform the following items

- a Supply complete set of prints to comply with The Barrier Free Design as contained in the Americans with Disabilities Act of 1990:
- b. Perform the required demolition and alteration of room 202 to add 1 Men and 1 Women Barrier Free restrooms
- c Perform the required demolition and alteration of room 302 to add 1 Men and 1 Women Barrier Free restrooms
- d. Add an elevator on the exterior of the South wall of the building to service the second and third floor
- e. Add a backup generator
- f. Perform all the required demolition and reconstruction of the second and third floors to comply with the Barrier Free code.
- g. Widen the door openings (22 in total) and furnish new doors to comply with the code,
- h. Pull all required permits
- i. Provide all other necessary modifications to comply with the Barrier Free Code
- j. Provide on site supervision

# Total budgetary cost for the above services will be \$300,000.

This budgetary quote is subject to change upon completing and obtaining approved architectural prints, Payment plan shall be agreed on prior to the project start date.

**Mustang Construction** 

### STATE OF MICHIGAN

### DEPARTMENT OF LABOR AND ECONOMIC GROWTH

\* \* \* \* \*

In the matter of	Docket No.	2008-986
Get Back Up, Inc	Agency No	7993
Detroit, MI 48206	Agency:	Bureau of Construction Codes
Applicant	Case Type:	Barrier Free Design Exception Request

# GET BACK UP, INC.'S PROPOSED FINDINGS OF FACT AND CONCLUSION OF LAW.

- This is a proceeding held pursuant to the authority granted in Section 5 of 1966 PA 1, as amended, MCL 125 1351 et seq; 1972 PA 230, as amended, MCL 125 1501 et seq; and 1969 PA 306, as amended, MCL 24 101 et seq.
- The purpose of this review is to examine an application for exception from requirements contained in the Barrier Free Design Rules of the State Construction Code. A hearing was held on August 11, 2008, in Lansing, Michigan Present for the Applicant were Attorneys Paul M Novak and Haran C Rashes of Clark Hill PLC, and its consultant/contractor, Ed Ozeir
- 3 The hearing was held to address the Applicant's request to grant an exception from Sections 1103.1 and 1104.4 of the 2003 Michigan Building Code ("MBC")

- Get Back Up, Inc. ("GBU"), will be a state-of-the-art, comprehensive Residential
- Substance Abuse Treatment Facility, that will offer an "on-site" continuum of care GBU will be located in a 28,626 square foot former Detroit Public School ("DPS") building When completed, GBU will be a residential substance abuse treatment facility. The program offered will provide a multitude of resources, to its residents, in tandem with their treatment, all under one roof.
- GBU is a registered 501(c)(3) nonprofit social service corporation, whose primary purpose is to respond to many of the challenges facing today's young adults, students and student-athletes GBU's programs draw upon the personal achievements and life experiences of its President Dr Willam L ("Billy") Taylor, Ed D The GBU Residential Substance Abuse Treatment Facility will provide a multitude of resources, to its residents, in tandem with their treatment, all under one roof
- 6. GBU currently has a projected \$400,000.00 operating budget to cover the staff and programming costs of running its facility and offering its substance abuse treatment and residential program services.
- Preparing the Building for the GBU program is already taking substantial effort and expense GBU is renovating a former DPS building to accommodate its residential treatment center. The building consists of 28,626 square feet of space, spread over three distinct areas. The South and Middle wings of the building are one story high, and not the subject of this Barrier Free Design Exception Request. The North wing is three stores in height, with 6,476 square feet on the first story and 6,025 square feet on each of the second and third stories. A more detailed depiction of the Building is attached as Exhibit A. The proposed use of the North

wing is as an inpatient facility, with the same inpatient services available on each of the three floors

- Get Back Up is already bearing construction costs related to the renovation of the facility of over \$400,000 and has significantly constrained resources for purposes of making the modifications necessary to the remainder of the Building
- 9. The first floor of the North wing is fully accessible, and the building currently does not have elevator access to the second and third floors. There are no services on the second and third floors of the North Wing that will not be offered on the first floor
- The estimated cost of installing an elevator in the facility and making additional structural modifications to render restrooms on the second and third floors of the North Wing accessible is estimated to be \$300,000. An estimate from a local construction firm supporting this cost is attached as Exhibit B
- In addition, the floor space necessary to install an elevator and make structural modifications to the restrooms would reduce the inpatient capacity by as many as 16 beds.

# PROPOSED CONCLUSIONS OF LAW

Act 1 of the Public Ads of 1906, as amended, states that the barrier free design requirements were created "to provide for the accessibility and utilization by physically limited persons of public facilities and facilities used by the public" The Barrier Free Design Board is authorized by the Act to grant or deny requests for exceptions to any or all of the barrier free design requirements for a stated time period and upon stated conditions, and require alternatives when exceptions are granted.

- An exception request is granted only when the Applicant demonstrates compelling need The Applicant has the ultimate burden of proving that an exception should be granted An exception is a special license to deviate from rules that have uniform applicability to all facilities. Compelling need may be present if the literal application of a specific barrier free design requirement would result in exceptional, practical difficulty to the Applicant or where compliance would not be economically, technologically, structurally, or administratively feasible.
  - 3 Section 1103.1 of the MBC provides:

Where required Sites, buildings, structures, facilities, elements and spaces, temporary or permanent shall be accessible to persons with physical disabilities.

Section 1104 4 of the MBC provides:

Multilevel buildings and facilities. At least one accessible route shall connect each accessible level, including mezzanines, in multilevel buildings and facilities (Exceptions omitted.)

- GBU has demonstrated compelling need to support its request based on the cost of compliance, structural difficulties, and duplicate facilities. The renovation costs to comply with the above referenced building code provisions are estimated to be \$300,000.00. With an annual operational programming budget of only \$400,000.00, GBU does not have sufficient resources to pay for, or finance the costs of this additional renovation. Requiring the Facility to comply with these code provisions will jeopardize the ability of the nonprofit to provide its anticipated treatment services.
- Additionally, the same inpatient and residential services will be available on each of the three floors of the North Wing Consequently, a patient with disabilities can be fully accommodated on the first floor of the North Wing and will not be deprived of any of the services provided at the facility

Substantial space and function would be lost by adding an elevator at the facility. It is estimated that up to 16 beds would be lost if the second and third floors of the facility were

renovated to comply with code provisions governing accessibility.

For the foregoing reasons, the Applicant Get Back Up, Inc. respectfully submits that its barrier free design waiver application should be granted

Respectfully submitted,

CLARK HILL PLC

3y:\_\_\_\_

Paul F Novak (P39524) Haran C Rashes (P54883)

212 East Grand River Ave

Lansing, MI 48906

(517) 318-3100

ATTORNEYS FOR APPLICANT

GET BACK UP, INC.

Dated: August 11, 2008



212 East Grand River Avenue Lansing, Michigan 48906 Tel (517) 318-3100 **■** Fax (517) 318-3099 www.clarkhill.com

Paul F. Novak Phone: (517) 318-3034 E-Mail:pnovak@clarkhill.com

# RECEIVED

JUN 16 2008

June 12, 2008

BLAN REVIEW DIVISION

Plan Review Division
Bureau of Construction Codes
Michigan Department of Labor & Economic Growth
P. O. Box 30255
Lansing, MI 48909

Re: Application for Barrier Free Design Rule Exception Application No. 79933-Wayne-Get Back Up Inc.

To Whom It May Concern:

Our firm has been retained to assist with the above-referenced application. In that regard, I am submitting this correspondence to request that any future correspondence from the Michigan Department of Labor & Economic Growth regarding the Barrier Free Design Rule Exception Application No. 79933-Wayne-Get Back Up Inc. be sent to my attention.

Should you have any questions, please feel free to contact me.

Very truly yours,

CLARK HILL PLC

Paul F. Novak

Senior Counsel

PFN:met

cc: Dr Billy Taylor

Application for Barrier Free Design Rule Exception

MAY 2 8 2008

Michigan Department of Labor & Economic Growth Bureau of Construction Codes & Fire Safety

BUREAU OF CONSTRUCTION CODES
PLAN REVIEW DIVISION

Plan Review Division P O Box 30255 Lansing, MI 48909 517-241-9328 www michigan gov/bccfs

Agency Use Only

79933

Application Fee: \$300.00

Authority: 1966 PA 1
Completion: Mandatory
Penalty: Exception v

ion: Mandatory
Exception will not be granted

The Department of Labor & Economic Growth will not discriminate against any individual or group because of race, sex religion, age, national origin, color, marital status, disability, or political beliefs. If you need help with reading writing hearing, etc. under the Americans with Disabilities Act. you may make your needs known to this agency.

The Barrier Free Design Board has no authority over the federal standards contained in the Americans with Disabilities Act of 1990, 42 U.S.C. 12204

Note: The applicant is responsible for all fees applicable to this application.

FACILITY INFORMATION		and the second				
FACILITY NAME	STREET / SITE ADDRESS	•				
CAET BACK UP IN C.  NAME OF CITY VILLAGE OR TOWNSHIP IN WHICH THE FACILITY IS LOCATED.	12305 D	EXTER				
		COUNTY				
PCITY UVILLAGE TOWNSHIP OF DETROIT		WAYNE				
ESTIMATED PROJECT COST \$ 4/00,000	ESTIMATED COST O		475,000.			
BUILDING PERMIT (To be completed by the administrative authority respo	nsible for issuing the buil	lding permit for this pr	oject.)			
NEW BUILDING ALTERATION CHANGE OF USE BUILDING PERMIT/FILE NUMBER PRV 2007-01120						
I IS A TEMPORARY SYCERTION RECUIRESTED TO THE RETURN TO THE	RIOD OF TIME REQUESTED?	USE GROUP	CONSTRUCTION TYPE			
PROJECT DOES NOT COMPLY WITH BARRIER FREE DESIGN REQUIR	EMENTS AS FOLLOWS	5.				
MICHIGAN BUILDING CODE SECTION(S): MBC 2003 Section 1103-1						
REASON FOR NON-COMPLIANCE FIRST FLOOR 1	FULLY .	ACCESSIBI	E. APPLICANT			
REGUESTING WAIVER FOR SECON	UD AND	THIRD FLE	OR ELEVATOR			
ACCESS AS ALL THREE PLOORS PROVIDE SAME SERVICE.						
Daljit Singh Benipel ENFORCING AGEN		troit	TELEPHONE NUMBER (Include Area Code) 313 224 0297			
ADDRESS CITY DESCRIPTION OF A MACONING AND ANALYSIS CITY	ZIPC	ODE	FAX NUMBER (Include Area Code)			
	ROIT	48226	313 224 1634			
BUILDING OFFICIAL SIGNATURE (Must be an original signature)						
PROJECT ARCHITECT / ENGINEER (When professional services are required by code or law)						
ADNAN AL SAATI 38/25  ADRESS CITY	FIRM NAME,  A S M	CONSULT	4151			
The state of the s	STATE	ZIP CODE	TELEPHONE NUMBER (Include Area Code)			
13746 MICHIGAN AVE. DEARBORN	MI	48126	(313) 582-0022			
APPLICANT (Note: All correspondence will be sent to this address)  NAME OF APPLICANT/APPLICANT'S REPRESENTATIVES:  L. COMPANY NAME:						
WILLIAM L. TAILOR GET BA	ck up, INC		SECURITY NUMBER OR FEIN (REQUIRED)			
ADDRESS CITY	STATE	ZIP CODE	NUMBER (Include Area Code)			
40421 VILLAGE VOCORD. NOVI	MI	48375	(248) 697-9462			
I certify that the proposed work is authorized by the owner of record. I ag State of Michigan and all information submitted is accurate to the best of my	ree to conform to all app knowledge.	plicable laws of the	EAX NUMBER (Include Area Code) (248) 697-9462			
APPLICANT SIGNATURE (Must be an original signature)  Dr. William L. Phylor h.	DATE	5/17/08				

protected by the Federal Privacy Act.

# 5. EXCEPTION APPLICATIONS 05, 80343

# STATE OF MICHIGAN STATE OFFICE OF ADMINISTRATIVE HEARINGS AND RULES

In the matter of

Docket No.

2008-988

Saugatuck High School 401 Elizabeth School

Agency No.

80343

Saugatuck, MI

Agency:

**Bureau of Construction** 

Codes

Applicant

Case Type:

Barrier Free Design

**Exception Request** 

AUG 1 % 2008

Issued and entered this 22 day of August, 2008 by J. Andre Friedlis Administrative Law Judge

BUREAU OF CONSTRUCTION COL PLAN REVIEW DIMSINGEP

# REPORT OF THE ADMINISTRATIVE LAW JUDGE

# PROCEDURAL FINDINGS

This is a proceeding held pursuant to the authority granted in Section 5 of 1966 PA 1, as amended, MCL 125.1351 et seq; 1972 PA 230, as amended MCL 125.1501 et seq; and 1969 PA 306, as amended, MCL 24.101 et seq.

The purpose of this review is to examine an application for exception from requirements contained in the Barrier Free Design Rules of the State Construction Code. A hearing was held on August 11, 2008, in Lansing, Michigan. Present were David Wilkins, GMB Architects, Attorney Robert Dietzel, and Tim Wood, Superintendent of Schools, representing the Applicant, and Usha Menon representing the Plan Review Division.

# ISSUE

Should a barrier free exception be granted from Section 1104.3.2 of the 2003

Michigan Building Code (MBC)?

# FINDINGS OF FACT

The Applicant would like to construct a two level press box on top of newly constructed bleachers. The new press box will be 28 feet 8 inches above grade. Each level will have 500 square feet; the second level is 10 feet above the first. Construction began in early 2008. The goal is to complete the project in time for a game scheduled for September 26, 2008.

A bond proposal to construct a new stadium as well as other district improvements was approved in November 2007. It is expected that the new stadium will cost \$3,045,000. The press box will cost \$110,000 of this amount.

The prior press box had 700 square feet on two levels on top of a grade level storage facility. This press box had to be removed due to the reconfiguration of the track. This change would have placed the old press box in the middle of the new track and unusable.

The new stadium will have barrier free parking, ramping to the ticket counter, concessions, seating, and bathrooms. In addition barrier free seating and bathrooms will be constructed. The new press box will be above the bathrooms and concession area.

The first level of the press box will be used by home and visiting coaches, video facilities, timing, and scoring functions. Up to 10 people will be on this level during games. The second level, reached via an interior stairway, will be used for taping, scouts, and media representatives. Up to 10 people will use this level during games. Only those people performing these functions will be allowed in the press box. The public will not have access to the press box.

The Applicant estimated that the press box will be used for 9 home football games, 8 soccer games, and 7 to 10 track meets.

The Applicant estimated it would cost \$150,000 to construct an elevator to provide access to both levels of the press box. This elevator would have to be placed through the bathrooms and those facilities would need to be moved. A ramp was estimated to be 400 feet with landings. No estimate was provided for a ramp because this cost was believed to be more than required for an elevator.

Superintendent Wood pointed out that the no funds are left for adding an elevator expected to cost \$150,000. As it is the District will have to use \$217,000 of contingency funds to cover cost overruns.

# CONCLUSIONS OF LAW

Act 1 of the Public Acts of 1966, as amended, states that the barrier free design requirements were created "to provide for the accessibility and utilization by physically limited persons of public facilities and facilities used by the public." The Barrier Free Design Board is authorized by the Act to grant or deny requests for exceptions to any or all of the barrier free design requirements for a stated time period and upon stated conditions, and require alternatives when exceptions are granted.

An exception request is granted only when compelling need is demonstrated by the Applicant. The Applicant has the ultimate burden of proving that an exception should be granted. An exception is a special license to deviate from rules which have uniform applicability to all facilities. Compelling need may be present if the literal application of a specific barrier free design requirement would result in exceptional, practical difficulty to the Applicant or where compliance would not be economically, technologically, structurally, or

administratively feasible.

Section 1104.3.2 of the MBC provides:

**1104.3.2 Press boxes.** Press boxes in assembly areas shall be on an accessible route. Exceptions omitted.

The Applicant has provided compelling need based on cost and limited use to approve the request for exception. It would be too costly to require expenditure of \$150,000 for an elevator to access a building expected to be used 27 times per year by up to 20 people. The Applicant will provide barrier free seating in the bleachers and barrier free access to the concession stand and bathrooms.

As pointed out by the Applicant, a very similar request from the East Lansing High School, Docket 2007-1132, was approved by the Board.

# RECOMMENDED DECISION

I recommend the Board grant the Applicant an exception from Section 1104.3.2 of the MBC.

As a condition to granting this exception, the Board's Final Order, issued after review of this recommendation, <u>shall</u> be displayed in a conspicuous public location of the building.

A party may file comments, clarifications or objections to this Report, including written arguments, with the Bureau of Construction Codes, P.O. Box 30254, Lansing, Michigan 48909, Attention: Irvin Poke.

Andre Friedlis

Administrative Law Judge

# **PROOF OF SERVICE**

I hereby state, to the best of my knowledge, information and belief, that a copy of the foregoing document was served upon all parties and/or attorneys of record in this matter by Inter-Departmental mail to those parties employed by the State of Michigan and by UPS/Next Day Air, facsimile, and/or by mailing same to them via first class mail and/or certified mail, return receipt requested, at their respective addresses as disclosed by the file on the Addresses.

Genevieve Williams

State Office of Administrative Hearings and Rules

David Wilkins GMB Architects Engineers Saugatuck High School 85 E Eight Street Suite 200 Holland, MI 49423

Irvin Poke State of Michigan BCC Plan Review Division 2501 Woodlake Circle Okemos, MI 48864

Todd Cordill Bureau of Construction Codes Plan Review Division 2501 Woodlake Circle Okemos, MI 48864

# STATE OF MICHIGAN STATE OFFICE OF ADMINISTRATIVE HEARINGS AND RULES

In the matter of:

Docket No.

2008-988

Saugatuck High School

Agency No.

80343

401 Elizabeth

Saugatuck, Michigan

Agency:

Bureau of Construction Codes

Applicant

Case Type:

Barrier Free Design

Exception Request

Patrick J. Berardo (P10707) Robert A. Dietzel (P67567) Thrun Law Firm, P.C. Attorneys for Applicant 2900 West Road, Ste. 400 P.O. Box 2575 East Lansing, Michigan 48826-2575 (517) 484-8000

# APPEARANCE

TO: State Office of Administrative Hearings and Rules

PLEASE ENTER our Appearance as counsel on behalf of Applicant Saugatuck Public Schools in the above-entitled cause.

Respectfully submitted,

THRUN LAW FIRM, P.C. Attorneys for Respondent

Dated: August 11, 2008

Patrick J. Berardo (P10797

Robert A. Dietzel (P67567)

# PROOF OF SERVICE

The undersigned certifies that on August 11, 2008, the foregoing instrument was served upon the State Office of Administrative Hearings & Rules and the Bureau of Construction Codes via hand delivery

M. Walker

Application for Barrier Free Design Rule Exception

Michigan Department of Labor & Economic Growth Bureau of Construction Codes / Plan Review D P.O. Box 30255, Lansing, MI 48909

517-241-9328

**BUREAU OF CONSTRUCTION CODES** 

PLAN REVIEW JIVISION Application Fee: \$300.00

JUN 0 9 2008

80343 www.michigan.gov/bcc Shelf No.

Authority: 1966 PA 1 Completion: Mandatory Exception will not be granted The Department of Eabor and Economic Growth will not discriminate against any individual or group because of race, sex religion, age, national origin, color, marital status disability, or political beliefs. If you need help with reading writing hearing etc. under the Americans with Disabilities Act, you may make your needs known to this agency.

The Barrier Free Design Board has no authority over the federal standards contained in the Americans with Disabilities Act of 1990, 42 U.S.C. 12204

Note: The applicant is responsible for all fees applicable to this application.

FACILITY INFORMATION								Type	
FACILITY NAME				STREET / SITE ADDRESS					
M.S. / H.S. Athletic Stadium			401 Elizabeth Street						
NAME OF CITY, VILLAGE OR TOWNSHIP IN WHICH FACILITY IS LOCATED				COUNTY					
☑City □ Village □ Township Of: Saugatuck				Allegan					
Estimated Project Cost \$ 3,045,000.00				Estimated Cost of Compliance \$150,000.00					
BUILDING PERMIT (To be completed by the administrative authority responsible for issuing the building permit for this project)									
New Building ☐ Alteration ☐ Change of Use ☐ Building Permit / File Number									
Is a Temporary Exception Requested? ☑ No ☐ Yes			PERIOD OF	TIME REQUESTED? USE GROUP CONSTRUCTION \(\frac{1}{\text{Y}}\) B			CONSTRUCTION TYPE		
Project Does Not Comply With Barrie	r Free Design F	Requireme	ents As F	ollows:					
Michigan Building Code Section(s)	Michigan Building Code Section(s) 1764, 3-2 - Access iBLE POTE TO PRESS-BOT							NESS-BOX	
Reason for Non-Compliance AGGREGATE APEA EXCEEDS 500 SQUARE FEET.									
NAME		ENFORCIN	IG AGENCY	STATEC	M 3c	CHIGAN.	TELEPHO	NE NUMBER (Include Area Code)	
TODO CORDILL, NCARB		ENFORCING AGENCY STATE BUREAU OF CONS CODES		f collen	MOITELISM		(317)	517)241-9328	
ADDRESS		CITY			ZIP CODE		FAX NUMBER (Include Area Code)		
P.O. BOX 30254		LANSING			48909		(517)241-9308		
BUILDING OFFICIAL SIGNATURE (Must be an original signature)									
PROJECT ARCHITECT ENGINEER (W	nen professional s								
<del> </del>		MICHIGAN LICENSE NUMBER		VIBER					
ADDRESS	Harm Perdock		29065		GMB Architect				
	CiTY		STATE		ZIP COI			NE NUMBER (Include Area Code)	
85 East Eighth Street	Holland		MI		4942		(616)	796-0200	
APPLICANT (Note: All correspondence w NAME OF APPLICANT/APPLICANT'S REPRESENTATI		address) COMPANY	NAME		. 44		L SECURITY	'NUMBER* OR FEIN (REQUIRED)	
N			GMB Architects-Engineers		s				
	CITY	<u> </u>	STATE		ZIP COI	DE	TELEPHO	NE NumBER (Include Area Code)	
85 East Eighth Street	Holland	·			49423		(616) 796-0200		
I certify the proposed work is authorized by the owner of record. I agree to conform				rm to all ຂວວ		·····		ER (Include Area Code)	
State of Michigan and all information submitted is accurate to the best of my knowl			vledge (616) 796-0201			796-0201			
APPI/ICANT SIGNATURE (Must be an original signature)				DATE	·6.00				